AMENDED IN SENATE AUGUST 10, 2000

AMENDED IN SENATE JULY 6, 2000

AMENDED IN SENATE JULY 3, 2000

AMENDED IN SENATE MAY 18, 2000

AMENDED IN ASSEMBLY JANUARY 3, 2000

CALIFORNIA LEGISLATURE—1999-2000 REGULAR SESSION

ASSEMBLY BILL

No. 1098

Introduced by Assembly Member Romero (Coauthors: Assembly Members Aroner, Firebaugh, Honda, and Keeley)

February 25, 1999

An act to amend Sections 1241, 1265, 1287, 1301, and 1324 of, and to add Sections 1269.5, 1281.1, 1282.1, 1282.2, 1282.3, and 1311 to, the Business and Professions Code, to amend Sections 186.2, 190, and 923 of the Penal Code, and to amend Sections 14040, 14040.5, 14043.1, 14043.2, 14043.36 14043.37, 14043.65, 14043.7, 14043.75, 14100.75, 14107, 14107.11, 14124.1, 14124.2, 14170, 14170.8, 14171.6, and 24005 of, and to add Sections 14040.1, 14043.34, 14043.61, 14043.62, and 14123.25 to, the Welfare and Institutions Code, relating to health.

LEGISLATIVE COUNSEL'S DIGEST

AB 1098, as amended, Romero. Health.

Existing law contains provisions governing the licensure and registration of clinical laboratories, which are administered by the State Department of Health Services.

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This bill would make various modifications to these requirements, including the provision of additional grounds for denial, suspension, or revocation of licensure or registration, and exemptions from clinical laboratory provisions relating to the retention of records.

The bill would make it a crime, punishable as specified, to engage in willful or wanton disregard of a person's safety that exposes the person to a substantial risk of, or that causes, serious bodily injury, by affecting the integrity of a biological specimen or the clinical laboratory test or examination result, through improper collection, handling, storage, or labeling of the specimen, or the erroneous transcription or reporting of test or examination results.

The bill would also make it unlawful, and subject to criminal penalties, for any person to: (1) except where exempt, provide any form of payment or gratuity for human blood or any other biological specimen provided for the purpose of clinical laboratory testing or practice, (2) solicit, or provide any form of payment or gratuity to, another person for the procurement of that person's blood or any other specimen from his or her body, or (3) *unless authorized to do so, to* perform venipuncture, skin puncture, or arterial puncture *to collect a biological specimen*.

Existing law provides that the penalty for a conviction of murder in the second degree is imprisonment in the state prison for a term of 15 years to life, except in certain eircumstances in which the penalty is greater.

This bill would provide that the penalty for a conviction of murder in the second degree is imprisonment in the state prison for 20 years to life if the killing was committed in the course of executing or attempting to execute a scheme or artifice of a specified value related to defrauding or submitting false information to the Medi-Cal program.

Existing law authorizes the Attorney General to convene the grand jury to investigate and consider certain criminal matters.

This bill would authorize the Attorney General to convene the grand jury to investigate, consider, and indict for activities subject to penalties under the bill related to defrauding or submitting false information to the Medi-Cal program. —3— AB 1098

Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Services, pursuant to which medical benefits are provided to public assistance recipients and certain other low-income persons.

Existing law defines a provider for the purposes of the Medi-Cal program.

This bill would revise the definition of a provider for that purpose.

Existing law provides for the State-Only Family Planning Program, under which family planning services are provided to eligible individuals.

Existing law also establishes the Family Planning Access, Care, and Treatment Waiver Program, as part of the Medi-Cal program.

The bill would enact various provisions relating to billing for Medi-Cal and family planning services, including provisions relating to provider billing agents.

Existing law provides that any person who, with intent to defraud, presents for allowance or payment any false or fraudulent claim for furnishing Medi-Cal program services or merchandise, knowingly submits false information for the purpose of obtaining greater compensation than that to which he or she is legally entitled, or knowingly submits false information for the purpose of obtaining authorization for obtaining Medi-Cal program services or merchandise is guilty of a crime.

This bill would, instead, make it a crime for any person, including a Medi-Cal provider, an applicant for provider status, or a billing agent, to engage in specified activities related to defrauding or submitting false information to the Medi-Cal program, punishable as prescribed.

The bill would also permit, subject to specified requirements, the forfeiture of property of persons engaging in these activities.

Because the bill creates additional crimes, the bill would constitute a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

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This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 1241 of the Business Professions Code is amended to read:
- 3 1241. (a) This chapter applies all clinical to laboratories in California or receiving biological specimens originating in California for the purpose of performing a clinical laboratory test or examination, and to all persons performing clinical laboratory tests or 8 examinations or engaging in clinical laboratory practice 9 in California or on biological specimens originating in 10 California, except as provided in subdivision (b).
- (b) This chapter shall not apply to any of the following 11 12 clinical laboratories, or to persons performing clinical laboratory tests or examinations in any of the following 14 clinical laboratories:
- (1) Those owned and operated by the United States of 16 America, or any department, agency, or official thereof acting in his or her official capacity to the extent that the 18 Secretary of the federal Department of Health and Human Services has modified the application of CLIA 19 20 requirements to those laboratories.
- 21 (2) Public health laboratories, as defined in Section 22 1206.
- (3) Those that perform clinical laboratory tests or 24 examinations for forensic purposes only.
- (4) Those that perform clinical laboratory tests or 26 examinations for research and teaching purposes only and do not report or use patient-specific results for the 27 28 diagnosis, prevention, or treatment of any disease or 29 impairment of, or for the assessment of the health of, an 30 individual.
- 31 (5) Those that perform clinical laboratory tests or 32 examinations certified by the National Institutes on Drug Abuse only for those certified tests or examinations.

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However, all other clinical laboratory tests examinations conducted by the laboratory are subject to this chapter.

- (6) Those that register with the State Department of 5 Health Services pursuant to subdivision (c) to perform blood glucose testing for the purposes of monitoring a minor child diagnosed with diabetes when the person performing the test has been entrusted with the care and control of the child by the child's parent or legal guardian 10 and provided that all of the following occur:
- (A) The blood glucose monitoring test is performed 12 with a blood glucose monitoring instrument that has been approved by the federal Food and Drug Administration for sale over the counter to the public without a prescription.

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- provided (B) The person has been 17 instructions by the child's health care provider or an 18 agent of the child's health care provider in accordance 19 with the manufacturer's instructions on the proper use of 20 the monitoring instrument and the handling of any lancets, test strips, cotton balls, or other items used during the process of conducting a blood glucose test.
- (C) The person, receiving written authorization from 24 the minor's parent or legal guardian, complies with 25 written instructions from the child's health care provider, or an agent of the child's health care provider, regarding the performance of the test and the operation of the blood glucose monitoring instrument, including to 29 determine if the results are within the normal 30 therapeutic range for the child, and any restriction on activities or diet that may be necessary.
- (D) The person complies with specific 33 instructions from the child's health care provider or an 34 agent of the child's health care provider regarding the hypoglycemia 35 identification of symptoms of 36 hyperglycemia, and actions to be taken when results are 37 not within the normal or therapeutic range for the child. 38 The instructions shall also contain the telephone number of the child's health care provider and the telephone number of the child's parent or legal guardian.

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(E) The person records the results of the blood glucose tests and provides them to the child's parent or legal guardian on a daily basis.

- (F) The person complies with universal precautions when performing the testing and posts a list of the universal precautions in a prominent place within the proximity where the test is conducted.
- (7) Those individuals who perform clinical laboratory 9 tests or examinations, approved by the federal Food and 10 Drug Administration for home use sale to the public without a prescription in the form of an over-the-counter 12 test kit, on their own bodies or on their minor children or legal wards.
- (c) Any place where blood glucose testing 15 performed pursuant to paragraph (6) of subdivision (b) 16 shall register by notifying the State Department of Health 17 Services in writing no later than 30 days after testing has 18 commenced. Registrants pursuant to this subdivision 19 shall not be required to pay any registration or renewal 20 fees nor shall they be subject to routine inspection by the State Department of Health Services.
- SEC. 2. Section 1265 of the Business and Professions 23 Code is amended to read:
- clinical 1265. (a) (1) A laboratory performing 25 clinical laboratory tests or examinations classified as of moderate or of high complexity under CLIA shall obtain a clinical laboratory license pursuant to this chapter. The department shall issue a clinical laboratory license to any 29 person who has applied for the license on forms provided 30 by the department and who is found to be in compliance with this chapter and the regulations pertaining thereto. 32 No clinical laboratory license shall be issued by the department unless the clinical laboratory 34 personnel meet the CLIA requirements for laboratories performing tests or examinations classified as of moderate 36 or high complexity, or both.
- clinical laboratory performing (2) A clinical 38 laboratory tests or examinations subject to a certificate of waiver or a certificate of provider-performed microscopy under CLIA, shall register with the department. The

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department shall issue a clinical laboratory registration to any person who has applied for the registration on forms provided by the department and is found to be in compliance with this chapter, the regulations pertaining 5 thereto, and the CLIA requirements for either a 6 certificate of waiver or certificate a provider-performed microscopy.

(b) An application for a clinical laboratory license or registration shall include the name or names of the owner 10 or the owners, the name or names of the laboratory director or directors, the name and location of the laboratory, a list of the clinical laboratory tests or 12 13 examinations performed by the laboratory by name and 14 total number of test procedures and examinations performed annually (excluding tests the laboratory may 16 run for quality control, quality assurance, or proficiency 17 testing purposes). The application shall also include a list 18 of the tests and the test kits, methodologies, and equipment and qualifications laboratory used, the (educational background, training, and experience) of 21 the personnel directing and supervising the laboratory and performing the laboratory examinations and test procedures, and any other relevant information as may 24 be required by the department. If the laboratory is provider-performed 25 performing tests subject to a microscopy certificate, the name of the provider or providers performing those tests shall be included on the application. Application shall be made by the owners of the laboratory and the laboratory directors prior to its 30 opening. A license or registration to conduct a clinical laboratory if the owners are not the laboratory directors shall be issued jointly to the owners and the laboratory directors and the license or registration shall include any information as may be required by the department. The 35 owners and laboratory directors shall be severally and 36 jointly responsible to the department maintenance and conduct thereof or for any violations of 37 this chapter and regulations pertaining thereto.

39 (c) The department shall not issue a license registration until it is satisfied that the clinical laboratory

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will be operated within the spirit and intent of this chapter, that the owners and laboratory directors are 3 each of good moral character, and that the granting of the 4 license will not be in conflict with the interests of public 5 health.

- (d) A separate license or registration shall be obtained each laboratory location, with following exceptions:
- (1) Laboratories that are not at a fixed location, that is, 10 laboratories that move from one testing site to another, such as mobile units providing laboratory testing, health 12 screening fairs, or other temporary testing locations, may apply for and obtain one license or registration for the 14 designated primary site or home base, using the address 15 of that primary site.
- (2) Not-for-profit, or federal, state, or 17 government laboratories that engage in limited (not 18 more than a combination of 15 moderately complex or 19 waived tests, as defined under CLIA, per license) public 20 health testing may apply for and obtain a single license or 21 registration.
- (3) Laboratories within a hospital that are located at 23 contiguous buildings on the same campus and under common direction, may file a single application or 25 multiple applications for a license or registration of laboratory locations within the same campus or street address.
- (4) Locations within a single street and city address 29 that are under common ownership may apply for and obtain a single license or registration or multiple licenses or registrations, at the discretion of the owner or owners.
- (e) (1) A license or registration shall be valid for one 32 33 year unless revoked or suspended. A clinical laboratory 34 license or registration shall be automatically revoked 30 35 days from a major change of laboratory directorship or 36 ownership. The clinical laboratory shall be required to 37 submit a completed application for a new clinical 38 laboratory license or registration within those 30 days or cease engaging in clinical laboratory practice.

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(2) If a clinical laboratory intends to continue to engage in clinical laboratory practice during the 30 days after a major change in directorship occurs and before the registration is 4 laboratory license or automatically revoked, the laboratory owner may appoint an interim director who meets the requirements of this chapter and CLIA. The interim director shall be appointed within five business days of the major change of the directorship. Written notice shall be provided to the department of the appointment of the laboratory director pursuant to this 10 paragraph within five business days of the appointment.

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- (f) If the department does not within 60 days after the 13 date of receipt of the application issue a license or registration, it shall state the grounds and reasons for its refusal in writing, serving a copy upon the applicant by 16 certified mail addressed to the applicant at his or her last known address.
- (g) The department shall be notified in writing by the 19 laboratory owners or delegated representatives of the 20 owners and the laboratory directors of any change in ownership, directorship, name, or location, including the addition or deletion of laboratory owners or laboratory directors within 30 days. However, notice of change in ownership shall be the responsibility of both the current and new owners. Laboratory owners and directors to whom the current license or registration is issued shall and severally responsible 27 remain jointly department for the operation, maintenance, and conduct of the clinical laboratory and for any violations of this chapter or the regulations adopted thereunder, including any failure to provide the notifications required by this subdivision, until proper notice is received by the department. In addition, failure of the laboratory owners and directors to notify the department within 30 days of change in laboratory directors, including additions or deletions, shall result in the automatic revocation of the clinical laboratory's license registration.
- 39 (h) The withdrawal of an application for a license or registration or for a renewal of a license, or registration,

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issuable under this chapter, shall not, after the application been filed with the department, deprive department of its authority to institute or continue a proceeding against the applicant for denial of the license, 5 registration, or renewal upon any ground provided by law 6 or to enter an order denying the license, registration, or renewal upon any such ground, unless the department consents in writing to the withdrawal.

- suspension, expiration, or forfeiture 10 operation of law of a license or registration issued under this chapter, or its suspension, forfeiture, or cancellation by order of the department or by order of a court of law, or its surrender without the written consent of the 14 department, shall not deprive the department of its authority to institute or continue an action against a 16 license or registration issued under this chapter or against the laboratory owner or laboratory director upon any ground provided by law or to enter an order suspending or revoking the license or registration issued under this chapter.
- (i) (1) Whenever clinical a laboratory 22 operations, the laboratory shall notify the department of this fact, in writing, within 30 calendar days from the date a clinical laboratory ceases operation. For purposes of this a laboratory ceases operations when it subdivision, suspends the performance of all clinical laboratory tests or examinations for 30 calendar days at the location for which the clinical laboratory is licensed or registered.
- (2) (A) Notwithstanding any other provision of law, 30 all clinical laboratories, including those laboratories that cease operations, shall preserve medical records laboratory records, as defined in this section, for three years from the date of testing, examination, or purchase, 34 unless a longer retention period is required pursuant to any other provision of law, and shall maintain an ability 36 to provide those records when requested by the department or any duly authorized representative of the department.
- 39 (B) For purposes of this subdivision, 40 records" means the test requisition or test authorization,

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or the patient's chart or medical record, if used as the test requisition, the final and preliminary test or examination 3 result, and the name of the person contacted if the examination result 4 laboratory test or indicated 5 imminent life-threatening result or was of panic value.

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- (C) For purposes of this subdivision, "laboratory records" means records showing compliance with CLIA and this chapter during a laboratory's operation that are actual or true copies, either photocopies or electronically copies, of records 10 reproducible for patient management, quality control, quality assurance, and all invoices documenting the purchase or lease of laboratory equipment and test kits, reagents, or media.
- (D) Information contained in medical records 15 laboratory records shall be confidential, and shall be 16 disclosed only to authorized persons in accordance with federal, state, and local laws.
- (3) The department or any person injured as a result 19 of a laboratory's abandonment or failure to retain records pursuant to this section may bring an action in a court of proper jurisdiction for any reasonable amount of damages suffered as a result thereof.
- 23 SEC. 3. Section 1269.5 is added to the Business and 24 Professions Code, to read:
- suspend, 1269.5. The department may deny, 26 revoke any license, registration, or certificate issued chapter for performance by unlicensed under this laboratory personnel of any activity that is not authorized by Section 1269.
- SEC. 4. Section 1281.1 is added to the Business and 30 31 Professions Code, to read:
- 1281.1. It is unlawful for any person, including a 32 33 person who owns, operates, or directs a clinical 34 laboratory, to provide, offer, or solicit, any form of payment or gratuity for human blood or any other 36 biological specimen provided for the purpose of clinical laboratory testing or clinical laboratory practice, unless the person is serving as an agent of a clinical laboratory 38 or another facility legally utilizing those specimens only for purposes of research or teaching or for quality

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assurance purposes, or is an entity licensed under Chapter 4 (commencing with Section 1600) of Division 2 of the Health and Safety Code.

SEC. 5. Section 1282.1 is added to the Business and 4 5 Professions Code, to read:

1282.1. It is unlawful for any person to solicit, or to provide any form of payment or gratuity to, another person for the procurement of that person's blood, or any other specimen from his or her body, unless the solicitor 10 is serving as the agent of either a clinical laboratory or another facility legally utilizing those specimens for performing tests or examinations only for purposes of 13 research or teaching or for quality assurance purposes, or 14 is an entity licensed under Chapter 4 (commencing with 15 Section 1600) of Division 2 of the Health and Safety Code.

SEC. 6. Section 1282.2 is added to the Business and Professions Code, to read:

1282.2. It is unlawful for any person to perform 19 venipuncture, skin puncture, or arterial puncture collect a biological specimen unless he or she is authorized to do so under this chapter, the regulations adopted thereunder, or under other provisions of law.

SEC. 7. Section 1282.3 is added to the Business and 24 Professions Code, to read:

1282.3. (a) It is unlawful for any person to act with 26 willful or wanton disregard for a person's safety that exposes the person to a substantial risk of, or that causes, great bodily injury by affecting the integrity of a biological specimen or a clinical laboratory test or 30 examination through improper collection. result handling, storage, or labeling of the biological specimen or the erroneous transcription or reporting of clinical laboratory test or examination results.

(b) Notwithstanding Section 1287, a violation of this 35 section shall be punished, upon first conviction, by 36 imprisonment in a county jail for a period of not more than one year, or by imprisonment in a state prison for 38 two, four, or six 16 months, or two or three years, by a fine not exceeding fifty thousand dollars (\$50,000), or by both this fine and imprisonment. A second or subsequent **—13** — **AB 1098**

conviction is punishable by imprisonment in the state prison for two, four, or six years, by a fine not exceeding fifty thousand dollars (\$50,000), or by both this fine and imprisonment.

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- (c) The enforcement remedies provided under this 6 section are not exclusive, and shall not preclude the use of any other criminal or civil remedy. However, an act or omission punishable in different ways by this section and any other provision of law shall not be punished under 10 more than one provision. Under those circumstances, the 11 penalty to be imposed shall be determined as set forth in Section 654 of the Penal Code.
- SEC. 8. Section 1287 of the Business and Professions 14 Code is amended to read:
- 1287. (a) Any person who violates any provision of 16 this chapter is guilty of a misdemeanor punishable upon conviction by imprisonment in the county jail for a period 18 not exceeding six months or by fine not exceeding one thousand dollars (\$1,000) or by both.
- (b) (1) Notwithstanding subdivision (a), a violation 21 of Section 1281.1, 1282.1, or 1282.2 is a public offense and is punishable upon a first conviction by imprisonment in 23 the county jail for not more than one year, or by 24 imprisonment in the state prison, or by a fine not 25 exceeding ten thousand dollars (\$10,000), or by both that and fine. A second or subsequent 26 imprisonment conviction is punishable by imprisonment in the state prison.
- (2) The enforcement remedies provided under this 30 section are not exclusive, and shall not preclude the use of any other criminal or civil remedy. However, an act or omission punishable in different ways by this section and any other provision of law shall not be punished under 34 more than one provision. Under those circumstances, the penalty to be imposed shall be determined as set forth in 36 Section 654 of the Penal Code.
- SEC. 9. Section 1301 of the Business and Professions 37 38 Code is amended to read:
- 39 1301. (a) The annual renewal fee for a clinical laboratory license or registration set under this chapter

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shall be paid during the 30-day period before the expiration date of the license or registration. Failure to pay the annual fee in advance during the time the license 4 remains in force shall, ipso facto, work a forfeiture of said 5 license after a period of 60 days from the expiration date of the license or registration.

- (b) (1) The department shall give written notice to all persons licensed pursuant to Sections 1260, 1260.1, 1261, 1261.5, 1262, 1264, or 1270 30 days in advance of the 10 regular renewal date that a renewal fee has not been paid. 11 In addition, the department shall give written notice to 12 licensed clinical laboratory bioanalysts or doctoral degree specialists and clinical laboratory scientists or limited 14 clinical laboratory scientists by registered or certified 15 mail 90 days in advance of the expiration of the fifth year 16 that a renewal fee has not been paid and if not paid before the expiration of the fifth year of delinquency the licensee may be subject to reexamination. 18
- (2) If the renewal fee is not paid for five or more years, 20 the department may require an examination reinstating the license, except that no examination shall be required as a condition for reinstatement if the original issued 23 license was without an examination. examination shall be required for reinstatement if the license was forfeited solely by reason of nonpayment of the renewal fee if the nonpayment was for less than five years.
- (3) If the license is not renewed within 60 days after its 29 expiration, the licensee, as a condition precedent to 30 renewal, shall pay the delinquency fee identified in subdivision (1) of Section 1300, in addition to the renewal 32 fee in effect on the last preceding regular renewal date. Payment of the delinquency fee will not be necessary if 34 within 60 days of the license expiration date the licensee 35 files with the department an application for inactive 36 status.
- SEC. 10. Section 1311 is added to the Business and 37 38 Professions Code, to read:
- 1311. The department shall have three years from the 39 date of a violation of this chapter or of a regulation

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adopted thereunder to file an action in a court of competent jurisdiction. a civil or administrative action.

- SEC. 11. Section 1324 of the Business and Professions Code is amended to read:
- 5 1324. Except for a person or entity whose license was 6 revoked automatically under Section 1265, no person or entity who has owned or operated a clinical laboratory that had its license or registration revoked may, within two years of the revocation of the license or registration, 10 own or operate a laboratory for which a license or registration has been issued under this chapter.
- 12 SEC. 12. Section 186.2 of the Penal Code is amended 13 to read:
- 186.2. For purposes of this chapter, the following 15 definitions apply:
 - (a) "Criminal profiteering activity" means committed or attempted or any threat made for financial gain or advantage, which act or threat may be charged as a crime under any of the following sections:
 - (1) Arson, as defined in Section 451.

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- (2) Bribery, as defined in Sections 67, 67.5, and 68.
- 22 (3) Child pornography or exploitation, as defined in 23 subdivision (b) of Section 311.2, or Section 311.3 or 311.4, which may be prosecuted as a felony.
 - (4) Felonious assault, as defined in Section 245.
 - (5) Embezzlement, as defined in Sections 424 and 503.
 - (6) Extortion, as defined in Section 518.
- 28 (7) Forgery, as defined in Section 470.
- 29 (8) Gambling, as defined in Sections 337a to 337f,
- inclusive, and Section 337i, except the activities of a person who participates solely as an individual bettor.
- 32 (9) Kidnapping, as defined in Section 207.
- 33 (10) Mayhem, as defined in Section 203.
- 34 (11) Murder, as defined in Section 187.
 - (12) Pimping and pandering, as defined in Section 266.
- (13) Receiving stolen property, as defined in Section 36 37
- 38 (14) Robbery, as defined in Section 211.
- 39 (15) Solicitation of crimes, as defined in Section 653f.
- (16) Grand theft, as defined in Section 487. 40

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(17) Trafficking in controlled substances, as defined in Sections 11351, 11352, and 11353 of the Health and Safety 3 Code.

- (18) Violation of the laws governing corporate 5 securities, as defined in Section 25541 of the Corporations
- (19) Any of the offenses contained in Chapter 7.5 8 (commencing with Section 311) of Title 9, relating to obscene matter, or in Chapter 7.6 (commencing with 10 Section 313) of Title 9, relating to harmful matter that may be prosecuted as a felony.
- (20) Presentation of a false or fraudulent claim, as 12 defined in Section 550. 13
- (21) False or fraudulent activities, schemes. 15 artifices, as described in Section 14107 of the Welfare and 16 Institutions Code.
 - (22) Money laundering, as defined in Section 186.10.
 - (23) Offenses relating to the counterfeit of a registered mark, as specified in Section 350.
- 20 (24) Offenses relating to the unauthorized access to computers, computer systems, and computer data. 21 specified in Section 502. 22
 - (25) Conspiracy to commit any of the crimes listed above, as defined in Section 182.
 - (26) Engaging in a pattern of criminal gang activity, as defined in subdivision (e) of Section 186.22.
- (b) "Pattern of criminal profiteering activity" means engaging in at least two incidents of criminal profiteering, as defined by this act, that meet the 30 following requirements:
- 31 (1) Have the same or a similar purpose, result, 32 principals, victims, or methods of commission, or are otherwise interrelated by distinguishing characteristics. 34
 - (2) Are not isolated events.
- 35 (3) Were committed as a criminal activity of 36 organized crime.
- Acts that would constitute a "pattern of criminal 37 38 profiteering activity" may not be used by a prosecuting agency to seek the remedies provided by this chapter unless the underlying offense occurred after the effective

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date of this chapter and the prior act occurred within 10 years, excluding any period of imprisonment, of the commission of the underlying offense. A prior act may not be used by a prosecuting agency to seek remedies 5 provided by this chapter if a prosecution for that act resulted in an acquittal.

agency" (c) "Prosecuting means the Attorney General or the district attorney of any county.

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- (d) "Organized crime" means crime that is of a 10 conspiratorial nature and that is either of an organized nature and seeks to supply illegal goods and services such as narcotics, prostitution, loan sharking, gambling, and pornography, or that, through planning and coordination 14 of individual efforts, seeks to conduct the illegal activities of arson for profit, hijacking, insurance fraud, smuggling, 15 vehicle theft rings, systematically 16 operating or encumbering the assets of a business for the purpose of 18 defrauding creditors. "Organized crime" also means crime committed by a criminal street gang, as defined in 20 subdivision (f) of Section 186.22. "Organized" crime "Organized crime" also means false or fraudulent activities, schemes, or artifices, as described in Section 14107 of the Welfare and Institutions Code.
 - (e) "Underlying offense" means offense an enumerated in subdivision (a) for which the defendant is being prosecuted.
 - SEC. 13. Section 190 of the Penal Code is amended to read:
 - 190. (a) Every person guilty of murder in the first degree shall be punished by death, imprisonment in the state prison for life without the possibility of parole, or imprisonment in the state prison for a term of 25 years to life. The penalty to be applied shall be determined as provided in Sections 190.1, 190.2, 190.3, 190.4, and 190.5.
- Except as provided in subdivision (b), (c), (d), or (e), 36 every person guilty of murder in the second degree shall be punished by imprisonment in the state prison for a term of 15 years to life.
- 39 (b) Except as provided in subdivision (c), every person guilty of murder in the second degree shall be

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punished by imprisonment in the state prison for a term of 25 years to life if the victim was a peace officer, as defined in subdivision (a) of Section 830.1, subdivision 3 (a), (b), or (c) of Section 830.2, subdivision (a) of Section 4 5 830.33, or Section 830.5, who was killed while engaged in the performance of his or her duties, and the defendant 6 knew, or reasonably should have known, that the victim 8 was a peace officer engaged in the performance of his or 9 her duties.

- (c) Every person guilty of murder in the second degree shall be punished by imprisonment in the state prison for a term of life without the possibility of parole if the victim was a peace officer, as defined in subdivision (a) of Section 830.1, subdivision (a), (b), or (c) of Section 830.2, subdivision (a) of Section 830.33, or Section 830.5, 16 who was killed while engaged in the performance of his or her duties, and the defendant knew, or reasonably should have known, that the victim was a peace officer engaged in the performance of his or her duties, and any of the following facts has been charged and found true:
 - (1) The defendant specifically intended to kill the peace officer.
 - (2) The defendant specifically intended to inflict great bodily injury, as defined in Section 12022.7, on a peace officer.
 - (3) The defendant personally used a dangerous or deadly weapon in the commission of the offense, in violation of subdivision (b) of Section 12022.
 - (4) The defendant personally used a firearm in the commission of the offense, in violation of Section 12022.5.
 - (d) Every person guilty of murder in the second degree shall be punished by imprisonment in the state prison for a term of 20 years to life if the killing was perpetrated by means of shooting a firearm from a motor vehicle, intentionally at another person outside of the vehicle with the intent to inflict great bodily injury.
 - (e) Every person guilty of murder in the second degree shall be punished by imprisonment in the state prison for a term of 20 years to life if the killing was committed in the course of executing or attempting to

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1 execute a scheme or artifice as described in paragraph (4) 2 of subdivision (b) of Section 14107 of the Welfare and 3 Institutions Code.

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- (f) Article 2.5 (commencing with Section 2930) of 5 Chapter 7 of Title 1 of Part 3 shall not apply to reduce any minimum term of a sentence imposed pursuant to this section. A person sentenced pursuant to this section shall not be released on parole prior to serving the minimum term of confinement prescribed by this section.
- SEC. 14. Section 923 of the Penal Code is amended to 10 11 read:
- 923. (a) Whenever the Attorney General considers 13 that the public interest requires, he or she may, with or 14 without the concurrence of the district attorney, direct 15 the grand jury to convene for the investigation and 16 consideration of those matters of a criminal nature that he 17 or she desires to submit to it. He or she may take full 18 charge of the presentation of the matters to the grand 19 jury, issue subpoenas, prepare indictments, and do all 20 other things incident thereto to the same extent as the district attorney may do.
- (b) Whenever the Attorney General considers that 23 the public interest requires, he or she may, with or without the concurrence of the district attorney, direct 25 petition the court to impanel a special grand jury to 26 investigate, consider, or issue indictments for any of the 27 activities subject to fine, imprisonment, or asset forfeiture 28 under Section 14107 of the Welfare and Institutions Code. 29 He or she may take full charge of the presentation of the 30 matters to the grand jury, issue subpoenas, prepare 31 indictments, and do all other things incident thereto to 32 the same extent as the district attorney may do. If an indictment is returned for the evidence presented to the 34 grand jury shows the commission of an offense or offenses 35 for which jurisdiction would be in a county other than the 36 county where the grand jury is impaneled, the Attorney 37 General may petition the presiding judge of the court having jurisdiction of the offense or offenses charged in the indictment to accept the indictment for filing. A special, with or without the concurrence of the district

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1 attorney in the county with jurisdiction over the offense or offenses, may petition the court to impanel a special 3 grand jury in that county. Notwithstanding any other 4 provision of law, upon request of the Attorney General, 5 a grand jury convened by the Attorney General pursuant 6 to this subdivision may submit confidential information obtained by that grand jury, including, but not limited to 8 documents and testimony, to a second grand jury that has 9 been impaneled at the request of the Attorney General 10 pursuant to this subdivision in any other county where 11 venue for an offense or offenses shown by evidence 12 presented to the first grand jury is proper. All governing 13 confidentiality provisions information, 14 testimony, and evidence presented to a grand jury shall 15 be applicable except as expressly permitted by this 16 subdivision. A special grand jury convened pursuant to this subdivision shall be in addition to the other grand 17 18 juries authorized by this chapter or Chapter 19 (commencing with Section 893). 20

- 20 (c) Upon certification by the Attorney General, a 21 statement of the costs directly related to the 22 impanelment and activities of the grand jury pursuant to 23 subdivision (b) from the presiding judge of the superior 24 court where the grand jury was impaneled shall be 25 submitted for reimbursement state reimbursement of the 26 costs to the county.
- 27 SEC. 15. Section 14040 of the Welfare and Institutions 28 Code is amended to read:
- 14040. (a) Each contract for fiscal intermediary 30 services shall allow, to the extent practicable, providers to utilize electronic means for transmitting claims to the 32 fiscal intermediary contractor. Means of transmission, and the manner and format used, shall be approved by 34 the director. In determining which electronic means are acceptable, the director shall consider magnetic tape, 36 computer-to-computer via telephone, diskettes, and any other methods which may become available through 37 38 technological advancements.
- 39 (b) A provider, as defined in Section 14043.1, may 40 assign signature authority for transmission of claims to the

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provider's authorized representative or the registered billing agent of the provider identified to the department pursuant to subdivision (C) of Section 14040.5.

- department shall develop (c) The reasonable 5 standards for participation and continued participation by providers and billing agents in the use of claims transmission methods utilized pursuant to this section. standards shall be designed to ensure providers and billing agents submit technically complete 10 claims and to reduce the potential for fraud and abuse. The department shall notify providers and billing agents 12 of any planned changes to the claims transmission standards prior to the implementation of the changes. A 13 "technically complete claim" means any billing request 15 for payment from a provider or the billing agent of the 16 provider, including an original claim, claim inquiry, or 17 appeal, that is submitted on the correct Medi-Cal claim 18 form or electronic billing format, is fully and accurately includes information 19 completed, and all 20 documentation required to be submitted on or with the 21 claim pursuant to Medi-Cal billing and documentation 22 requirements.
- (d) To the extent required by federal and state law, 24 the fiscal intermediary shall retain claim data submitted by providers or the billing agent of the provider pursuant to this section. The department shall, however, return to a provider or the billing agent of the provider original tapes, diskettes, and any other similar devices that are used by the provider or the billing agent of the provider pursuant to this section.

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- (e) In order to reduce the amount of paperwork or 32 attachments which are required to be completed by a provider or the billing agent of the provider submitting 34 a claim for reimbursement under this chapter to the fiscal 35 intermediary, the department shall direct the fiscal 36 intermediary to investigate and develop the means to incorporate as much information as possible on the 38 electronic format.
- (f) Each provider and billing agent submitting claims 39 40 shall be responsible for ensuring that each claim

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1 submitted for reimbursement for services, goods, 2 supplies, or merchandise rendered or supplied by the 3 provider to a Medi-Cal beneficiary or under the Medi-Cal 4 program meets the standards established by the 5 department pursuant to this section.

SEC. 16. Section 14040.1 is added to the Welfare and Institutions Code, to read:

14040.1. (a) "Billing agent" or "billing agent of the 8 9 provider" means any individual, partnership, group, 10 association, corporation, institution, or entity, and the officers, directors, owners, managing employees, partnership, 12 agents of any group, association, corporation, institution, or entity, that submits claims on 13 14 behalf of the provider, as defined in Section 14043.1, for reimbursement for services, goods, supplies. 15 16 merchandise rendered or provided directly or indirectly a Medi-Cal beneficiary or under the Medi-Cal 17 18 program. As used in this section a billing agent shall not include an employee or authorized representative of a 20 provider billing solely for that provider, a provider wholly 21 owned entity billing solely for the provider, or a clinic 22 licensed pursuant to subdivision (a) of Section 1204 of the 23 Health and Safety Code or exempt from licensure 24 pursuant to subdivision (c) of Section 1206 of the Health 25 and Safety Code when preparing and submitting claims 26 for services provided on behalf of the clinic. For purposes of this subdivision, an authorized representative shall be either an individual who is an employee of the provider or an individual with a familial relationship to the provider. For purposes of this section and Section 14040.5, authorized representative shall be considered a 32 provider.

33 (b) The department shall establish standards for the registration or continued registration of each billing agent. The standards shall establish time periods, no longer than a year from the date the standards become effective, after which, no billing agent shall submit a claim on behalf of a provider, as defined in Section 14043.1, for reimbursement for services, goods, supplies, or merchandise rendered or provided directly or

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indirectly by the provider to a Medi-Cal beneficiary or under the Medi-Cal program, unless that billing agent has been registered with the department. The department establish the standards for the registration or shall continued registration of billing agents pursuant to this subdivision, in consultation with interested parties, by the adoption of emergency regulations in accordance with 8 Administrative Procedure Act (Chapter (commencing with Section 11340) of Part 1 of Division 3 10 of Title 2 of the Government Code). The adoption of emergency regulations or readoption regulations shall 12 be deemed to be an emergency necessary for the immediate preservation of the public 13 14 peace, health and safety, or general welfare. 15 Notwithstanding Chapter 3.5 (commencing with Section 16 11340 of Part 1 of Division 3 of Title 2 of the Government 17 Code, emergency regulations adopted or readopted 18 pursuant to this subdivision shall be exempt from review 19 by the Office of Administrative Law. The emergency 20 regulations authorized by this subdivision 21 submitted to the Office of Administrative Law for filing 22 with the Secretary of State and publication in the 23 California Code of Regulations. 24

- (c) The department may complete a background for registration or continued 25 check on applicants registration as a billing agent, for the purpose of verifying the accuracy of information provided by an applicant for registration or continued registration as a billing agent or 29 in order to prevent fraud and abuse. The background 30 check may include, but not be limited to, onsite 31 inspection, review of business records, and data searches.
- 32 (d) As a condition of registration, or continued 33 registration, as a billing agent, an applicant for 34 registration as a billing agent shall provide to the 35 department a surety bond of not less than fifty thousand 36 dollars (\$50,000).
- 37 SEC. 17. Section 14040.5 of the Welfare and 38 Institutions Code is amended to read:
- 39 14040.5. (a) Billing agents shall register with the 40 director and shall obtain a unique identifier prior to

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submitting any claims for reimbursement. This unique identifier shall be part of each claim for reimbursement submitted by the billing agent.

- (b) A provider may, by written contract, do either of 5 the following:
- (1) Authorize a billing agent to submit claims, including electronic claims, on behalf of the provider for reimbursement for services, goods, supplies, merchandise provided by the provider to the Medi-Cal 10 program.
- (2) Assign signature authority for transmission of 12 claims by the authorized billing agent.
- (c) If a contract, as described in subdivision (b), is 14 entered into, the contract shall meet the requirements of 15 Section 447.10 of Title 42 of the Code of Federal 16 Regulations or shall have been approved by the federal 17 Health Care Financing Administration for purposes of 18 the Medicare program.
- (d) Any provider intending to use a billing agent to 20 submit claims for reimbursement to the Medi-Cal program shall, at least 30 days prior to any claims for 22 reimbursement being submitted by the billing agent, provide written notification to the director of the name, 24 including the known legal and any known fictitious or "doing business as" names used by the billing agent, and address, and telephone number of the billing agent.
- (e) (1) Any Medi-Cal claim submitted by a billing 28 agent or provider failing to comply requirements of this section or Section 14040 or 14040.1 or 30 the regulations adopted under these sections, shall be subject to denial by the director.
- (2) The director may deny, suspend, or revoke the 33 registration or continued registration of a billing agent 34 based upon any of the following:
- (A) Failure of the billing agent or provider to comply 35 36 with this section, Section 14040.1, or the regulations adopted under these sections. 37
- 38 (B) Determination by the director that the billing agent has submitted claims containing false or misleading information. director shall The not

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determination when the falsity or misleading nature of the information was the result of the provider's actions and not those of the billing agent.

(C) The determination by the director that the billing 5 agent is under investigation for fraud or abuse by the department or any federal, state, or local law enforcement agency, has been convicted of fraud or abuse in a criminal proceeding, found liable for fraud or abuse in a civil proceeding, or has entered into a settlement in lieu of conviction for fraud or abuse in any government program, within the previous 10 years.

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- 12 (3) The director shall notify in writing the billing 13 agent and each provider utilizing the services of the 14 billing agent of the denial, suspension, or revocation of the billing agent's registration or continued registration, 16 which shall take effect 15 days from the date of the notification. To the extent allowed by federal law, the 17 18 director may waive any claims submission requirement to 19 assist a provider in submitting or resubmitting claims to 20 the Medi-Cal program that were delayed because of the denial, suspension, or revocation, of the billing agent's 22 registration or continued registration. Notwithstanding Section 100171 of Health and Safety Code, the 24 proceedings after the imposition of denial, suspension, or 25 revocation pursuant to this subdivision shall be in 26 accordance with Section 14043.65, except that this 27 subdivision shall not apply where the denial, suspension, 28 or revocation of a billing agent's registration or continued registration is based upon conviction for any crime 30 involving fraud or abuse of the Medi-Cal program or the 31 federal medicaid or Medicare programs, or exclusion by 32 the federal government from the medicaid or Medicare programs. In those instances and notwithstanding any 34 other provision of law, the denial, suspension, revocation shall be automatic and not subject to administrative appeal or hearing. 37
 - (f) As used in this section, "provider" has the same meaning as defined in Section 14043.1.
- 39 18. Section 14043.1 of the Welfare and Institutions Code is amended to read:

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14043.1. As used in this article:

- (a) "Abuse" means either of the following:
- (1) Practices that are inconsistent with sound fiscal or 4 business practices and result in unnecessary cost to the federal medicaid and Medicare programs, the Medi-Cal program, another state's medicaid program, or other health care programs operated, or financed in whole or in part, by the federal government or any state or local agency in this state or any other state.
- (2) Practices that are inconsistent with sound medical 11 practices and result in reimbursement by the federal 12 medicaid and Medicare programs, the Medi-Cal program 13 or other health care programs operated, or financed in 14 whole or in part, by the federal government or any state 15 or local agency in this state or any other state, for services 16 that are unnecessary or for substandard items or services that fail to meet professionally recognized standards for 18 health care.
- (b) "Applicant" means any individual, partnership, 20 group, association, corporation, institution, or entity, and 21 the officers, directors, owners, managing employees, or agents thereof, that applies to the department for 23 enrollment as a provider in the Medi-Cal program.
 - (c) "Convicted" means any of the following:
- (1) A judgment of conviction has been entered against an individual or entity by a federal, state, or local court, regardless of whether there is a posttrial motion or an appeal pending or the judgment of conviction or other 29 record relating to the criminal conduct has 30 expunged or otherwise removed.
- (2) A federal, state, or local court has made a finding 32 of guilt against an individual or entity.
- (3) A federal, state, or local court has accepted a plea 34 of guilty or nolo contendere by an individual or entity.
- 35 (4) An individual or entity has entered into 36 participation in a first offender, deferred adjudication, or program or arrangement where 37 judgment conviction has been withheld. 38
- 39 (d) "Fraud" means an intentional deception misrepresentation made by a person with the knowledge

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that the deception could result in some unauthorized benefit to himself or herself or some other person. It includes any act that constitutes fraud under applicable federal or state law.

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- (e) "Provider" means any individual, partnership, 6 group, association, corporation, institution, or entity, and the officers, directors, owners, managing employees, or agents of any partnership, group association, corporation, institution, or entity, that provides services, goods, 10 supplies, or merchandise, directly or indirectly, to a 11 Medi-Cal beneficiary and that has been enrolled in the 12 Medi-Cal program.
- (f) "Enrolled or enrollment in the Medi-Cal program" 14 means authorized under any and all processes by the department or its agents or contractors to receive, 16 directly or indirectly, reimbursement for the provision of services, goods, supplies, or merchandise to a Medi-Cal beneficiary.
- (g) "Professionally recognized of health standards 20 care" means statewide or national standards of care, 21 whether in writing or not, that professional peers of the 22 individual or entity whose provision of care is an issue, 23 recognize as applying to those peers practicing or 24 providing care within a state. When the United States 25 Department of Health and Human Services has declared a treatment modality not to be safe and effective, practitioners that employ that treatment modality shall deemed not to meet professionally recognized standards of health care. This definition shall not be construed to mean that all other treatments meet professionally recognized standards of care.
- (h) "Unnecessary or substandard items or services" 33 means those that are either of the following:
 - (1) Substantially in excess of the provider's usual charges or costs for the items or services.
- (2) Furnished, or caused to be furnished, to patients, 37 whether or not covered by Medicare, medicaid, or any of the state health care programs to which the definitions of applicant and provider apply, and which are substantially in excess of the patient's needs, or of a quality that fails to

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meet professionally recognized standards of health care.

- department's determination that the items
- 3 services furnished were excessive or of unacceptable
- quality shall be made on the basis of information,
- including sanction reports, from the following sources:
 - (A) The professional review organization for the area served by the individual or entity.
 - (B) State or local licensing or certification authorities.
- 9 (C) Fiscal agents or contractors, or private insurance 10 companies.
 - (D) State or local professional societies.
- 12 (E) Any other sources deemed appropriate by the 13 department.
- SEC. 19. Section 14043.2 of the Welfare and 15 Institutions Code is amended to read:
- 14043.2. (a) Whether not regulations for 16 or 17 certification are adopted under Section 14043.15, in order to be enrolled as a provider, or for enrollment as a provider to continue, an applicant or provider may be required to sign a provider agreement and shall disclose 21 information as required in federal 22 regulations and any other information required by the 23 department. Applicants, providers, and persons with an 24 ownership or control interest, as defined in federal 25 medicaid regulations, shall submit their social security 26 number or numbers to the department, to the full extent 27 allowed under federal law. The director may designate 28 the form of a provider agreement by provider type. 29 Failure to disclose the required information, or the 30 disclosure of false information, shall result in denial of the application for enrollment or shall make the provider subject to temporary suspension from the Medi-Cal program, which shall include temporary deactivation of 34 all provider numbers used by the provider to obtain 35 reimbursement from the Medi-Cal program.
- (b) The director shall notify the provider of the 36 37 temporary suspension and deactivation of the provider's Medi-Cal provider number or numbers and the effective date thereof. Notwithstanding Section 100171 of the 40 Health and Safety Code and Section 14123, proceedings

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imposition of sanctions provided for in after the 2 subdivision (a) shall be in accordance with Section 3 14043.65.

- SEC. 20. Section 14043.34 is added to the Welfare and 4 5 Institutions Code, to read:
- of 14043.34. (a) As condition a pharmacy's 6 participation in the Medi-Cal program, the pharmacy 8 shall have in stock and regularly dispense prescription 9 drugs.
- (b) For purposes of this section, "prescription drugs" 10 means any drug unsafe for self use by a person, and includes either of the following: 12
- (1) Any drug that bears the legend: "R_x Only" or 13 14 "Caution: federal law prohibits dispensing 15 prescription" or words of similar import.
- (2) Any other drug that by federal or state law can be 16 lawfully dispensed by the prescription of a licensed 17 18 physician and surgeon.

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21. Section 14043.36 SEC. of the Welfare 20 Institutions Code is amended to read:

14043.36. (a) The department shall not enroll any applicant that has been convicted of any felony or involving fraud 23 misdemeanor or abuse in government program, or related to neglect or abuse of a 25 patient in connection with the delivery of a health care 26 item or service, or in connection with the interference 27 with or obstruction of any investigation into health care 28 related fraud or abuse or that has been found liable for 29 fraud or abuse in any civil proceeding, or that has entered 30 into a settlement in lieu of conviction for fraud or abuse 31 in any government program, within the previous 10 32 years. In addition, the department may deny enrollment 33 to any applicant that, at the time of application, is under 34 investigation by the department or any state, local, or 35 federal government law enforcement agency for fraud or 36 abuse pursuant to Subpart A (commencing with Section 37 455.12) of Part 455 of Title 42 of the Code of Federal 38 Regulations. Except where there has been a settlement, Regulations. The department shall not deny enrollment to an otherwise qualified applicant whose AB 1098 — 30 —

1 felony or misdemeanor charges did not result in a

- 2 conviction solely on the basis of the prior charges. If it is
- 3 discovered that a provider is under investigation by the
- 4 department or any state, local, or federal government law
- 5 enforcement agency for fraud or abuse, that provider
- 6 shall be subject to temporary suspension from the
- 7 Medi-Cal program, which shall include temporary
- 8 deactivation of all provider numbers used by the provider
- to obtain reimbursement from the Medi-Cal program.
- 10 (b) The director shall notify in writing the provider of 11 the temporary suspension and deactivation of the 12 provider's Medi-Cal provider number or numbers, which 13 shall take effect 15 days from the date of the notification. 14 Notwithstanding Section 100171 of the Health and Safety 15 Code, proceedings after the imposition of sanctions 16 provided for in subdivision (a) shall be in accordance
- 16 provided for in subdivision (a) shall be in accordance 17 with Section 14043.65.
- 18 SEC. 22. Section 14043.37 of the Welfare and 19 Institutions Code is amended to read:
- 20 14043.37. The department may complete a 21 background check on applicants for the purpose of 22 verifying the accuracy of the information provided to the 23 department for purposes of enrolling in the Medi-Cal 24 program and in order to prevent fraud and abuse. The 25 background check may include, but is not limited to, the 26 following:
- 27 (a) Onsite inspection prior to enrollment.
 - (b) Review of business records.
- (c) Data searches.

- 30 SEC. 23. Section 14043.61 is added to the Welfare and 31 Institutions Code, to read:
- 32 14043.61. (a) A provider shall be subject to suspension if claims for payment are submitted under any
- 34 provider number used by the provider to obtain
- 35 reimbursement from the Medi-Cal program for th
- 36 services, goods, supplies, or merchandise provided,
- 37 directly or indirectly, to a Medi-Cal beneficiary, by an
- 38 individual or entity that is suspended, excluded, or
- 39 otherwise ineligible because of a sanction to receive,
- 40 directly or indirectly, reimbursement from the Medi-Cal

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program and the individual or entity is listed on either the Suspended and Ineligible Provider List, published by the department, to identify suspended and 4 ineligible providers, or any list published by the federal 5 Office of Inspector General regarding the suspension or exclusion of individuals or entities from the federal Medicare and medicaid programs, to identify suspended, excluded, or otherwise ineligible providers. 9

- (b) Notwithstanding Section 100171 of the Health and 10 Safety Code, the imposition of the sanction provided for in subdivision (a) shall be appealable in accordance with Section 14043.65.
- SEC. 24. Section 14043.62 is added to the Welfare and 14 Institutions Code, to read:

14043.62. (a) The department shall deactivate. 16 immediately and without prior notice, the provider numbers used by a provider to obtain reimbursement 17 18 from the Medi-Cal program when warrants or documents mailed to a provider's mailing address or its pay to address, if any, or its service or business address, are returned by the United States Postal Service as not 21 deliverable or when a provider has not submitted a claim 23 for reimbursement from the Medi-Cal program for one year. Prior to taking this action the department shall use 25 due diligence in attempting to contact the provider at its last known telephone number and ascertain if the return by the United States Postal Service is by mistake or shall use due diligence in attempting to contact the provider by telephone or in writing to ascertain whether 30 provider wishes continue to participate to the 31 Medi-Cal program. If deactivation pursuant section occurs, the provider shall meet the requirements for reapplication as specified in this article or regulations adopted thereunder. 34

(b) For purposes of this section:

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(1) "Mailing address" means the address that 36 the 37 provider has identified to the department its application for enrollment as the address at which it 38 wishes to receive general program correspondence.

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(2) "Pay to address" means the address that the provider has identified to the department its application for enrollment as the address at which it wishes to receive warrants.

(3) "Service or business address" means the address that the provider has identified to the department in its application for enrollment as the address at which the provider will provide services to program beneficiaries.

SEC. 25. Section 14043.65 of the 10 Institutions Code is amended to read:

14043.65. (a) Notwithstanding any other provision of 12 law, any applicant whose application for enrollment as a provider or whose certification is denied; or any provider 14 who is denied continued enrollment or certification, who has been temporarily suspended, who has had payments 16 withheld, who has had one or more provider numbers 17 used obtain reimbursement from the Medi-Cal to 18 program deactivated pursuant to this article or Section 14107.11, or who has had a civil penalty imposed pursuant 20 to Section 14123.25; or any billing agent, as defined in 21 Section 14040, when the billing agent's registration or 22 continued registration has been denied, suspended, or 23 revoked, pursuant to subdivision (c) of Section 14040.5, 24 may appeal this action by submitting a written appeal, 25 including any supporting evidence, to the director or the director's designee. Where the appeal is of a withholding of payment pursuant to Section 14107.11, the appeal to 28 the director or the director's designee shall be limited to the issue of the reliability of the evidence supporting the 30 withhold and shall not encompass fraud or abuse. The appeal procedure shall not include 32 administrative hearing Administrative under the Procedure Act and shall not result in reactivation of any provider during 34 deactivated numbers appeal. applicant or provider that files an appeal pursuant to this 35 36 section shall submit the written appeal along with all pertinent documents and all other relevant evidence to 38 the director or to the director's designee within 60 days of the date of notification of the department's action. The director or the director's designee shall review all of the

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relevant materials submitted and shall issue a decision within 90 days of the receipt of the appeal. The decision 3 may provide that the action taken should be upheld, continued, or reversed, in whole or in part. The decision of the director or the director's designee shall be final. Any further appeal shall be required to be filed in accordance with Section 1085 of the Code of Civil Procedure.

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- (b) No applicant whose application for enrollment, as 10 a provider, has been denied pursuant to Section 14043.2, 14043.36, or 14043.4 may reapply for a period of three 12 years from the date the application is denied. Where the 13 provider has appealed the denial, the three-year period 14 shall commence upon the date of final action by the director or the director's designee.
- 14043.7 of SEC. 26. Section the Welfare and 17 Institutions Code is amended to read:
- 14043.7. (a) The department may 19 unannounced visits to any applicant or to any provider for 20 of determining whether 21 continued enrollment, or certification is warranted, or as 22 necessary for the administration of the program. At the time of the visit, the applicant or provider shall be required to demonstrate an established 25 place of business appropriate and adequate for the 26 services billed or claimed to the Medi-Cal program, as relevant to his or her scope of practice, as indicated by, 28 but not limited to, the following:
 - (1) Being open and available to the general public.
 - (2) Having regularly established and posted business
 - (3) Having adequate supplies in stock on the premises.
- (4) Meeting all local laws and ordinances regarding 34 business licensing and operations.
- (5) Having the necessary equipment and facilities to 36 carry out day-to-day business for his or her practice.
- (b) An unannounced visit pursuant to subdivision (a) 38 shall be prohibited with respect to clinics licensed under Section 1204 of the Health and Safety Code, clinics exempt from licensure under Section 1206 of the Health

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and Safety Code, health facilities licensed under Chapter 2 (commencing with Section 1250) of Division 2 of the 3 Health and Safety Code, and natural persons licensed or certified under Division 2 (commencing with Section 5 500) of the Business and Professions Code, 6 Osteopathic Initiative Act, or the Chiropractic Initiative Act, unless the department has reason to believe that the

provider will defraud or abuse the Medi-Cal program or lacks the organizational or administrative capacity to

10 provide services under the program.

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- (c) Failure to remediate significant discrepancies in 12 information provided to the department by the provider or significant discrepancies that are discovered as a result 13 14 of an announced or unannounced visit to a provider, for purposes enrollment. continued enrollment. 15 of 16 certification pursuant to subdivision (a) shall make the provider subject to temporary suspension from program, which shall include 18 Medi-Cal 19 deactivation of all provider numbers used by the provider 20 to obtain reimbursement from the Medi-Cal program. 21 The director shall notify in writing the provider of the 22 temporary suspension and deactivation of provider 23 numbers, which shall take effect 15 days from the date of the notification. Notwithstanding Section 100171 of the 25 Health and Safety Code, proceedings after the imposition of sanctions in this paragraph shall be in accordance with Section 14043.65.
- 28 SEC. 27. Section 14043.75 of the Welfare and 29 Institutions Code is amended to read:
- 30 14043.75. The director may, in consultation 31 interested parties, by regulation, adopt, readopt, repeal, or amend additional measures to prevent or curtail fraud and abuse. Regulations adopted, readopted, repealed, or 34 amended pursuant to this section shall be deemed 35 emergency regulations in accordance with the 36 Administrative Procedure Act (Chapter 3.5 37 (commencing with Section 11340) of Part 1 of Division 3 38 of Title 2 of the Government Code). These emergency regulations shall be deemed necessary for the immediate preservation of the public peace, health and safety, or

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welfare. Emergency regulations adopted, general amended, or repealed pursuant to this section shall be exempt from review by the Office of Administrative Law. 4 The emergency regulations authorized by this section 5 shall be submitted to the Office of Administrative Law for filing with the Secretary of State and publication in the California Code of Regulations.

8 SEC. 28. Section 14100.75 of the Welfare 9 Institutions Code is amended to read:

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- 14100.75. (a) (1) Each provider and each applicant, defined in Section 14043.1, when applying for enrollment and continued enrollment, shall provide, to the department, a bond, or other security satisfactory to 14 the department, of an amount determined department, pursuant to regulations adopted by the 16 department.
- (2) The department, in determining the amount of 18 bond or security required by paragraph (1), shall base the determination on the level of estimated billings, and shall not be less than twenty-five thousand dollars (\$25,000).
 - (b) (1) After three years of continuous operation as a provider, a Medi-Cal provider may apply to department for an exemption from the requirements of subdivision (a).
 - (2) The department shall adopt regulations establishing conditions for the approval or denial of applications for exemption pursuant to paragraph (1).
- (c) The department shall establish a mechanism to 29 track rates of participation among providers who are subject to the requirement of subdivision (a) determine if the requirement is a deterrent to Medi-Cal program participation among provider applicants.
- 33 (d) Subdivisions (a) and (b) shall not apply to natural 34 persons licensed or certified pursuant to Division 2 35 (commencing with Section 500) of the Business and 36 Professions Code, the Osteopathic Initiative Act, or the Chiropractic Initiative Act, or to any clinic licensed pursuant to subdivision (a) of Section 1204 of the Health 38 39 and Safety Code, or exempt from licensure under subdivision (c) of Section 1206 of the Health and Safety

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- Code, to any health facility licensed under Chapter 2
- 2 (commencing with Section 1250) of Division 2 of the
- 3 Health and Safety Code, or to any provider that is
- 4 operated by a city, county, school district, county office of
- education, or state special school, or any professional
- 6 corporation practicing pursuant to the Moscone-Knox
- Professional Corporation Act provided for pursuant to
- 8 Part 4 (commencing with Section 13400) of Division 3 of Title 1 of the Corporations Code.
- (e) Nothing in this section shall relieve an applicant or 10 11 provider of durable medical equipment or home health agency services from complying with subdivisions (a) 12 and (b) of Sections 14100.8 and 14100.9, as applicable. 13
- SEC. 29. Section 14107 of the Welfare and Institutions 15 Code is amended to read:
 - 14107. (a) (1)—Any person, including any applicant or provider as defined in Section 14043.1, or billing agent, as defined in Section 14040.1, who engages in any of the activities identified in subdivision (b) is punishable by imprisonment as set forth in subdivisions (c) and (d), (d), and (e), by a fine not exceeding three times the amount of the fraud or improper reimbursement or value of the scheme or artifice, or by both this fine and imprisonment.
- (b) The following activities are subject to subdivision 26 (a):
- (1) A person, with intent to defraud, presents for 28 allowance or payment any false or fraudulent claim for furnishing services or merchandise under this chapter or Chapter 8 (commencing with Section 14200).
- (2) A person knowingly submits false information for the purpose of obtaining greater compensation than that 32 to which he or she is legally entitled for furnishing services or merchandise under this chapter or Chapter 8 (commencing with Section 14200).
- (3) A person knowingly submits false information for 36 the purpose of obtaining authorization for furnishing 37 services or merchandise under this chapter or Chapter 8 (commencing with Section 14200).

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(4) A person knowingly and willfully executes, or attempts to execute, a scheme or artifice to do either of the following:

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- (A) Defraud the Medi-Cal program or any health care program administered by the department or its agents or contractors.
- (B) Obtain, by means of false or fraudulent pretenses, representations, or promises, any of the money or property owned by, or under the custody or control of, the Medi-Cal program or any other health care program administered by the department or its contractors, in connection with the delivery or benefits, payment for health care services, goods, supplies, or merchandise.
- (c) (1) If the amount of fraud or improper 16 reimbursement or the value of the scheme or artifice is equal to or less than fifty thousand dollars (\$50,000), the offense
 - (c) A violation of subdivision (a) is punishable by imprisonment in a county jail, or in the state prison for 16 months, or two or three two, three, or five years.
 - (2) If the amount of fraud or improper reimbursement or the value of the scheme or artifice is more than fifty thousand dollars (\$50,000) and equal to or less than two hundred fifty thousand dollars (\$250,000), the offense is punishable by imprisonment in the state prison for three, five, or seven years.
 - (3) If the amount of fraud or improper reimbursement or the value of the scheme or artifice is more than two hundred fifty thousand dollars (\$250,000) and equal to or less than seven hundred fifty thousand dollars (\$750,000), the offense is punishable by imprisonment in the state prison for five, seven, or nine years.
 - (4) If the amount of fraud or improper reimbursement or the value of the scheme or artifice is more than seven hundred fifty thousand dollars (\$750,000), the offense is punishable by imprisonment in the state prison for 6, 8, or 10 years.
- 39 (d) If the execution of a scheme or artifice to defraud 40 defined in paragraph (4) of subdivision (b)

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committed under circumstances likely to cause or that do cause two or more persons great bodily injury, as defined in Section 12022.7 of the Penal Code, or serious bodily 4 injury, as defined in paragraph (4) of subdivision (f) of Section 243 of the Penal Code, a term of three four years, 6 in addition and consecutive to the term of imprisonment imposed in subdivision (c), shall be imposed for each person harmed. If the execution of a scheme or artifice to defraud as defined in paragraph (4) of subdivision (b) is 10 committed under circumstances likely to cause or that do cause serious bodily injury, as defined in paragraph (4) of subdivision (f) of Section 243 of the Penal Code, a term 12 of five years, in addition and consecutive to the term of 13 14 imprisonment imposed in subdivision (e), shall be imposed for each person harmed. 15

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The additional terms provided in subdivision (d) this 18 subdivision shall not be imposed unless the facts showing the circumstances that were likely to cause or that did cause great bodily injury or serious bodily injury to two or more persons are charged in the accusatory pleading and admitted or found to be true by the trier of fact.

- (e) If the execution of a scheme or artifice to defraud, 24 as defined in paragraph (4) of subdivision (b) results in a death which constitutes a second degree murder, as defined in Section 189 of the Penal Code, the offense shall be punishable, upon conviction, pursuant to subdivision (a) of Section 190 of the Penal Code.
- (f) Any person, including an applicant or provider as 30 defined in Section 14043.1, or billing agent, as defined in Section 14040.1, who has engaged in any of the activities 32 subject to fine or imprisonment under this section, shall be subject to the asset forfeiture proceedings of Chapter 34 9 (commencing with Section 186) of Title 7 of Part 1 of the 35 Penal Code or Chapter 10.5 (commencing with Section 36 186.11) of Title 7 of Part 1 of the Penal Code. provisions for criminal profiteering.
- 38 (g) Pursuant to Section 923 of the Penal Code, the Attorney General may convene a grand jury

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investigate and indict for any of the activities subject to fine, imprisonment, or asset forfeiture under this section.

(h) The enforcement remedies provided under this section are not exclusive and shall not preclude the use of any other criminal or civil remedy. However, an act or omission punishable in different ways by this section and other provisions of law shall not be punished under more than one provision, but the penalty to be imposed shall be determined as set forth in Section 654 of the Penal Code.

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- 30. Section 14107.11 of the SEC. Welfare 10 11 Institutions Code is amended to read:
- 14107.11. (a) Upon receipt of reliable evidence that 13 would be admissible under the administrative 14 adjudication provisions of Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the 16 Government Code, of fraud or willful misrepresentation 17 by a provider as defined in Section 14043.1, under the 18 Medi-Cal program or the commencement of a suspension under Section 14123, the department may do any of the 20 following:
- (1) Collect anv Medi-Cal program overpayment 22 identified through an audit or examination, or any thereof portion from any provider. Notwithstanding Section 100171 of the Health and Safety Code, a provider 25 may appeal the collection of overpayments under this section pursuant to procedures established in Article 5.3 (commencing with Section 14170). Overpayments collected under this section shall not be returned to the provider during the pendency of any appeal and may be offset to satisfy audit or appeal findings if the findings are against the provider. Overpayments will be returned to a provider with interest if findings are in favor of the provider.
- (2) Withhold payment for any goods, 35 supplies, or merchandise, or any portion thereof. The 36 department shall notify the provider within five days of any withholding of payment under this section. The notice shall do all of the following:
- (A) State 39 that payments are being withheld accordance with this subdivision and that the withholding

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is for a temporary period and will not continue after it is determined that the evidence of fraud or willful 3 misrepresentation is insufficient when legal or proceedings relating to the alleged fraud or willful 5 misrepresentation are complete.

- (B) Cite the circumstances under which the withholding of the payments will be terminated.
- (C) Specify, when appropriate, the type or types of claims for which payment is being withheld.
- (D) Inform the provider of the right to submit written evidence that would be admissible under adjudication provisions of administrative Chapter (commencing with Section 11500) of Part 1 of Division 3 14 of Title 2 of the Government Code, for consideration by 15 the department.
- (3) Notwithstanding Section 100171 of the Health and 17 Safety Code, a provider may appeal a withholding of pursuant to Section 14043.65. withheld under this section shall not be returned to the 20 provider during the pendency of any appeal and may be offset to satisfy audit or appeal findings.
- (b) The director may, in consultation with interested 23 parties, adopt regulations to implement this section as 24 necessary. These regulations may be adopted as with 25 emergency regulations in accordance the 26 Administrative Procedure Act (Chapter 3.5 27 (commencing with Section 11340) Part 1 of Division 3 of 28 Title 2 of the Government Code) and the adoption of the 29 regulations shall be deemed to be an emergency and 30 necessary for the immediate preservation of the public peace, health and safety, or general welfare. The director 32 shall transmit these emergency regulations directly to the Secretary of State for filing and the regulations shall effective immediately 34 become upon filing. completion of the formal regulation adoption process and 35 36 prior to the expiration of the 120-day duration period of director emergency regulations, the shall directly to the Secretary of State the adopted regulations, the rulemaking file, and the certification of compliance

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as required by subdivision (e) of Section 11346.1 of the Government Code.

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(c) For purposes of this section, "provider" means any individual, partnership, group, association, corporation, or entity, and the officers, 5 institution, directors, employees, or agents thereof, that provide services, 6 goods, supplies, or merchandise, directly or indirectly, to a Medi-Cal beneficiary, and that has been enrolled in the 9 Medi-Cal program.

SEC. 31. Section 14123.25 is added to the Welfare and Institutions Code, to read:

12 14123.25. (a) In lieu of, or in addition to, the 13 imposition of any other sanction available to it, including 14 the sanctions and penalties authorized under Section 14123.2 or 14171.6, and as the "single state agency" for 16 California vested with authority to administer 17 Medi-Cal program, the department shall exercise 18 authority granted to it in Section 1002.2 of Title 42 of the 19 Code of Federal Regulations, and may also impose the 20 mandatory and permissive exclusions identified 21 Section 1128 of the federal Social Security Act (42 U.S.C. 1320a-7), and its implementing regulations, and 23 impose civil penalties identified in Section 1128A of the federal Social Security Act (42 U.S.C. Sec. 1320a-7a), and 25 its implementing regulations, against applicants providers, as defined in Section 14043.1 or against billing agents, as defined in Section 14040.1. The department may also terminate, or refuse to enter into, a provider agreement authorized under Section 14043.2 with an 30 applicant or provider, as defined in Section 14043.1, upon 31 the grounds specified in Section 1866(b)(2) of the federal 32 Social Security Act (42 U.S.C. Sec. 1395cc(b)(2). 33 Notwithstanding Section 100171 of the Health and Safety 34 Code or any other provision of law, any appeal by an applicant, provider, or billing agent of the imposition of 36 a civil penalty, exclusion, or other sanction pursuant to this subdivision shall be in accordance with Section 14043.65, except that where the action is based upon conviction for any crime involving fraud or abuse of the Medi-Cal, medicaid, or Medicare programs, or exclusion **AB 1098 — 42 —**

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by the federal government from the medicaid or Medicare programs the action shall be automatic and not subject to appeal or hearing.

(b) In addition, the department may impose 5 intermediate sanctions identified in Section 1846 of the 6 Social Security Act (42 U.S.C. Sec. 1395w-2), and its implementing regulations, against any provider that is a clinical laboratory, as defined in Section 1206 of the Business and Professions Code. The imposition 10 appeal of this intermediate sanction shall be accordance with Article 8 (commencing with Section 12 1065) of Chapter 2 of Division 1 of Title 17 of the 13 California Code of Regulations.

SEC. 32. Section 14124.1 of the Welfare and 15 Institutions Code is amended to read:

14124.1. Each provider, as defined in Section 14043.1, 17 of health care services rendered under the Medi-Cal 18 program or any other health care program administered 19 by the department or its agents or contractors, shall keep 20 and maintain records of each such service rendered, the 21 beneficiary or person to whom rendered, the date the 22 service was rendered, and such additional information as 23 the department may by regulation require. Records 24 herein required to be kept and maintained shall be retained by the provider for a period of three years from the date the service was rendered.

SEC. 33. Section 14124.2 of the Welfare and 28 Institutions Code is amended to read:

14124.2. (a) (1) During normal working hours, the 30 department may make any examination of the books and 31 records of, and may visit and inspect the premises or 32 facilities of, those identified in paragraphs (2) and (3), that it may deem necessary to carry out the provisions of 34 this chapter or Chapter 8 (commencing with Section 14200) and regulations adopted thereunder, or the law 35 36 under which the department or its agents or contractors administer any other health care program.

(2) Any applicant or provider, as defined in Section 38 14043.1, pertaining to services, goods, supplies, merchandise rendered or supplied, directly or indirectly, **— 43** — **AB 1098**

or to be rendered or supplied, directly or indirectly, to any beneficiary under this chapter or Chapter 8 (commencing with Section 14200).

- (3) Any person or entity that provides services, goods, 5 supplies, or merchandise, directly or indirectly, under, or reimbursement from, any other health care program administered by the department or its agents or contractors.
- 9 (b) (1) Applicants, providers, or others receiving or 10 seeking reimbursement under the Medi-Cal program or health care programs administered 12 department or its agents or contractors shall furnish 13 information or copies of records and documentation upon 14 request by the department. Unannounced visits to 15 request this information shall be reserved for those situations 16 exceptional where of arrangement appointment beforehand is clearly not possible or is 17 18 clearly inappropriate to the nature of the intended visit. 19 Only those related books and records of each service 20 rendered, the beneficiary to whom rendered, the date, 21 and additional information as the department may by 22 regulation require shall be subject to the requirement of 23 furnishing copies. This information may include records to support and document the recipient's eligibility for 25 services and, to the extent necessary, records to provide proof of the quantity and receipt of the services, and that services were provided by proper personnel. 28 Providers and others subject to this section shall be 29 reimbursed for reasonable photocopying-related 30 expenses as determined by the department. Failure to 31 comply with the requests for information or records 32 made pursuant to this section shall be grounds for immediate suspension of the provider or others subject to 34 this section under subdivision (b) of Section 14123 or 35 under the other health care programs administered by 36 the department or its agents or contractors.
- (2) Any copies furnished pursuant to this section shall 38 be used only to investigate and pursue criminal, civil, or administrative sanctions for Medi-Cal fraud or abuse, including the provision of dental services that are below

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or less than the standard of acceptable quality as prescribed by subdivision (f) of Section 14123, or fraud or abuse under any other health care program administered 4 by the department or its agents or contractors and the copies shall be destroyed when that purpose has been 6 satisfied. This section shall not be construed to prohibit the referral of investigative findings, including copies of books and records, to the appropriate federal, state, or local licensing, certifying, regulatory, or prosecutorial 10 authority.

- (c) For purposes of this section and Section 14124.1, "provider" shall be defined as follows:
- (1) "Provider" shall have the meaning contained in 14 Section 14043.1.
- (2) "Provider" shall also include any person or entity 16 under contract with the provider, as defined in paragraph (1), to assist in the application process or eligibility determination.
- SEC. 34. Section 14170 of the Welfare and Institutions 20 Code is amended to read:

14170. (a) (1) Amounts paid for services provided to 22 Medi-Cal beneficiaries shall be audited 23 department in the manner and form prescribed by the 24 department. The department shall maintain adequate 25 controls to ensure responsibility and accountability for 26 the expenditure of federal and state funds. Cost reports and other data submitted by providers to a state agency 28 for the purpose of determining reasonable costs for services or establishing rates of payment shall be 30 considered true and correct unless audited or reviewed by the department within 18 months after July 1, 1969, the 32 close of the period covered by the report, or after the date of submission of the original or amended report by the 34 provider, whichever is later. Moreover the cost reports 35 and other data for cost reporting periods beginning on 36 January 1, 1972, and thereafter shall be considered true and correct unless audited or reviewed within three years after the close of the period covered by the report, or after the date of submission of the original or amended report by the provider, whichever is later.

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(2) (A) Nothing in this section shall be construed to 2 limit the correction of cost reports or rates of payment when inaccuracies are determined to be the result of 4 intent to defraud, or when a delay in the completion of an audit is the result of willful acts by the provider or inability to reach agreement on the terms of final settlement.

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- (B) Nothing in this section shall be construed to preclude the department from further review of cost 10 reports and other data for cost reporting periods beginning on January 1, 1998, after the three-year period 12 contained in paragraph (1) of subdivision (a), where after the three-year period the department discovers 14 information not customarily contained in these cost reports and other data for the fiscal periods in question 16 that indicates the provider may have engaged in practices that have resulted in overreimbursement.
- (3) Notwithstanding any other provision of 19 nursing facilities and all categories of intermediate care 20 facilities for the developmentally disabled which have 21 received and are receiving funds for salary increases pursuant to Sections 14110.6 and 14110.7 shall maintain records for examination 23 payroll and personnel Labor 24 auditors from the department and the 25 Commissioner beginning March 1985 until the records been audited, or until December 31, 1992, whichever occurs first.
- (b) Notwithstanding any other provision of law, costs 29 reported reimbursement purposes 30 Medi-Cal beneficiaries in nursing facilities that are distinct parts of acute care hospitals shall be audited by the department at least annually. The audits may be performed on a sample basis and, when the sample is statistically reliable, as determined by the department, may be used for ratesetting purposes.
- of Welfare 36 SEC. 35. Section 14170.8 the and 37 Institutions Code is amended to read:
- 14170.8. (a) Notwithstanding any other provision of 38 law, every primary supplier of pharmaceuticals, medical equipment, or supplies shall maintain accounting records

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to demonstrate the manufacture, assembly, purchase, or acquisition and subsequent sale, of any pharmaceuticals, or medical equipment, or supplies to providers, as 4 defined in Section 14043.1. Accounting records shall include, but not be limited to, inventory records, general ledgers, financial statements, purchase and sales journals and invoices, prescription records, bills of lading, and delivery records. For purposes of this section the term 9 "primary suppliers" shall mean any 10 principal labeler, assembler, wholesaler, or retailer.

- (b) Accounting records maintained 12 subdivision (a) shall be subject to audit or examination by the department or its agents. This audit or examination 14 may include, but is not limited to, verification of what was claimed by the provider. These accounting records shall 16 be maintained for three years from the date of sale or the date of service.
- (c) This section shall not apply to any clinic licensed 19 pursuant to subdivision (a) of Section 1204 of the Health 20 and Safety Code or to any manufacturer of prescription drugs registered with the federal Food and Drug Administration in accordance with Section 510 of the Food, Drug, and Cosmetic Act (21 U.S.C. Sec. 360).
 - SEC. 36. Section 14171.6 of the Welfare and Institutions Code is amended to read:
 - defined 14171.6. (a) (1) Any provider, as in paragraph (3), that obtains reimbursement under chapter to which it is not entitled shall be subject to interest charges or penalties as specified in this section.
 - (2) When it is established upon audit that the provider has not received reimbursement to which the provider is entitled, the department shall pay the provider interest assessed at the rate, and in the manner, specified in subdivision (g) of Section 14171.
- (3) For purposes of this section, "provider" means any 36 provider, as defined in Section 14043.1.
- (b) When it is established upon audit that the provider 37 has claimed payments under this chapter to which it is not entitled, the provider shall pay, in addition to the amount

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improperly received, interest at the rate specified by subdivision (h) of Section 14171.

(c) (1) When it is established upon audit that the provider claimed payments related to services or costs 5 that the department had previously notified the provider in an audit report that the costs or services were not reimbursable, the provider shall pay, in addition to the amount improperly claimed, a penalty of 10 percent of the amount improperly claimed after receipt of the notice, plus the cost of the audit.

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- (2) In addition to the penalty and costs specified by paragraph (1), interest shall be assessed at the rate specified in subdivision (h) of Section 14171.
- (3) Providers that wish to preserve appeal rights or to 15 challenge the department's positions regarding appeal 16 issues may claim the costs or services and not be reimbursed therefor if they are identified and presented separately on the cost report.
- established that the provider (d) (1) When it is 20 fraudulently claimed and received payments under this chapter, the provider shall pay, in addition to that portion of the claim that was improperly claimed, a penalty of 300 percent of the amount improperly claimed, plus the cost of the audit.
 - (2) In addition to the penalty and costs specified by paragraph (1), interest shall be assessed at the rate specified by subdivision (h) of Section 14171.
- (3) For purposes of this subdivision, a fraudulent claim 29 is a claim upon which the provider has been convicted of 30 fraud upon the Medi-Cal program.
 - (e) Nothing in this section shall prevent the imposition of any other civil or criminal penalties to which the provider may be liable.
- 34 (f) Any appeal to any action taken pursuant to subdivision (b), (c), or (d) is subject to the administrative 35 36 appeals process provided by Section 14171.
- (g) As used in this section, "cost of the audit" includes 38 actual hourly wages, travel, and incidental expenses at rates allowable by rules adopted by the State Board of Control and applicable overhead costs that are incurred

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1 by employees of the state in administering this chapter with respect to the performance of audits.

- (h) This section shall not apply to any clinic licensed pursuant to subdivision (a) of Section 1204 of the Health 5 and Safety Code, clinics exempt from licensure under 6 Section 1206 of the Health and Safety Code, health facilities licensed under Chapter 2 (commencing with Section 1250) of Division 2 of the Health and Safety Code, or to any provider that is operated by a city, county, or 10 school district.
- 11 SEC. 37. Section 24005 of the Welfare and Institutions 12 Code is amended to read:
- 24005. (a) This section shall apply to the Family 14 Planning Access Care and Treatment Waiver program 15 identified in subdivision (aa) of Section 14132 and this 16 program.
- (b) Only licensed medical personnel with family 18 planning skills, knowledge, and competency may provide the full range of family planning medical services covered 20 in this program.
- (c) Medi-Cal enrolled providers, as determined by the 22 department, shall be eligible to provide family planning 23 services under the program when these services are 24 within their scope of practice and licensure. Those 25 clinical providers electing to participate in the program 26 and approved by the department shall provide the full 27 scope of family planning education, counseling, 28 medical services specified for the program, either directly or by referral, consistent with standards of care 30 issued by the department.
- (d) The department shall require providers to enter 32 into clinical agreements with the department to ensure compliance with standards and requirements to maintain 34 the fiscal integrity of the program. Provider applicants, providers, and persons with an ownership or control 36 interest, as defined in federal medicaid regulations, shall be required to submit to the department their social security numbers to the full extent allowed under federal law. All state and federal statutes and regulations

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pertaining to the audit or examination of Medi-Cal providers shall apply to this program.

(e) Clinical provider agreements shall be signed by 4 the provider under penalty of perjury. The department may screen applicants at the initial application and at any reapplication pursuant to requirements developed by the department to determine provider suitability for program.

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- department may complete background (f) The 10 check on clinical provider applicants for the purpose of verifying the accuracy of information provided to the 12 department for purposes of enrolling in the program and 13 in order to prevent fraud and abuse. The background 14 check may include, but not be limited to, unannounced 15 onsite inspection prior to enrollment, review of business 16 records, and data searches. If discrepancies are found to exist during the preenrollment period, the department 18 may conduct additional inspections prior to enrollment. Failure remediate significant discrepancies to 20 prescribed by the director may result in denial of the application for enrollment. Providers that do not provide services consistent with the standards of care or that do 23 not comply with the department's rules related to the fiscal integrity of the program may be disenrolled as a provider from the program at the sole discretion of the department.
- (g) The department shall not enroll any applicant 28 who, within the previous 10 years:
- (1) Has been convicted of any felony or misdemeanor 30 that involves fraud or abuse in any government program, that relates to neglect or abuse of a patient in connection with the delivery of a health care item or service, or that is in connection with the interference with, or obstruction 34 of, any investigation into health care related fraud or abuse.
- (2) Has been found liable for fraud or abuse in any civil 37 proceeding, or that has entered into a settlement in lieu 38 of conviction for fraud or abuse in any government program.

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- (h) In addition, the department may deny enrollment to any applicant that, at the time of application, is under investigation by the department or any local, state, or 4 federal government law enforcement agency for fraud or abuse. Except where there has been a settlement, the abuse. The department shall not deny enrollment to an qualified applicant whose otherwise felony misdemeanor charges did not result in a conviction solely on the basis of the prior charges. If it is discovered that a provider is under investigation by the department or any 10 local, state, or federal government law enforcement agency for fraud or abuse, that provider shall be subject to immediate disenrollment from the program. 13
- (i) (1) The program shall disenroll as a program 15 provider any individual who, or any entity that, has a 16 license, certificate, or other approval to provide health care, which is revoked or suspended by a federal. 18 California, or other state's licensing, certification, or other approval authority, has otherwise lost that license, 20 certificate, or approval, or has surrendered that license, 21 certificate, or approval while a disciplinary hearing on the 22 license, certificate, or approval was pending. 23 disenrollment shall be effective on the date the license. certificate, or approval is revoked, lost, or surrendered.
- (2) A provider shall be subject to disenrollment if 26 claims for payment are submitted under any provider number used by the provider to obtain reimbursement 28 from the program for the services, goods, supplies, or merchandise provided, directly or indirectly. 30 program beneficiary, by an individual or entity that has 31 been previously suspended, excluded, or otherwise made 32 ineligible receive. directly indirectly. to or reimbursement from the program or from the Medi-Cal 34 program and the individual has previously been listed on 35 either the Suspended and Ineligible Provider List, which 36 is published by the department, to identify suspended and otherwise ineligible providers or any list published by the federal Office of the Inspector General regarding the suspension or exclusion of individuals or entities from the

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federal Medicare and medicaid programs, to identify suspended, excluded, or otherwise ineligible providers.

- (3) The department shall deactivate, immediately and 3 without prior notice, the provider numbers used by a 5 provider to obtain reimbursement from the program when warrants or documents mailed to a provider's mailing address, its pay to address, or its service address, if any, are returned by the United States Postal Service as not deliverable or when a provider has not submitted a 10 claim for reimbursement from the program for one year. 11 Prior to taking this action, the department shall use due 12 diligence in attempting to contact the provider at its last 13 known telephone number and to ascertain if the return 14 by the United States Postal Service is by mistake and shall use due diligence in attempting to contact the provider 16 by telephone or in writing to ascertain whether 17 provider wishes to continue to participate the 18 Medi-Cal program. If deactivation pursuant section occurs, the provider shall meet the requirements for reapplication as specified in regulation.
 - (4) For purposes of this subdivision:

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- (A) "Mailing address" means the address that the identified provider has to the department its application for enrollment as the address at which it wishes to receive general program correspondence.
- (B) "Pay to address" means the address that the provider has identified department in to the application for enrollment as the address at which it wishes to receive warrants.
- (C) "Service address" means the address that provider has identified to the department application for enrollment as the address at which the provider will provide services to program beneficiaries.
- (j) Subject to Article 4 (commencing with Section 35 19130) of Chapter 5 of Division 5 of Title 2 of the 36 Government Code, the department may enter into contracts to secure consultant services or information technology including, but not limited to, software, data, or analytical techniques or methodologies for the purpose of fraud or abuse detection and prevention. Contracts

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under this section shall be exempt from the Public Contract Code.

- (k) Enrolled providers shall attend specific approved by department 4 orientation the 5 comprehensive family planning services. Enrolled providers who insert IUDs or contraceptive implants shall have received prior clinical training specific to these
- 9 (1) Upon receipt of reliable evidence that would be under the administrative 10 admissible adjudication provisions of Chapter 5 (commencing with Section 12 11500) of Part 1 of Division 3 of Title 2 of the Government 13 Code, of fraud or willful misrepresentation by a provider 14 under the program or commencement of a suspension 15 under Section 14123, the department may do any of the 16 following:
- (1) Collect any State-Only Family Planning program 18 or Family Planning Access Care and Treatment Waiver 19 program overpayment identified through an audit or 20 examination, or any portion thereof from any provider. 21 Notwithstanding Section 100171 of the Health and Safety 22 Code, provider may appeal the collection 23 overpayments under this section pursuant to procedures 24 established in Article 5.3 (commencing with Section 25 14170) of Part 3 of Division 9. Overpayments collected 26 under this section shall not be returned to the provider during the pendency of any appeal and may be offset to satisfy audit or appeal findings, if the findings are against the provider. Overpayments shall be returned to a provider with interest if findings are in favor of the
- (2) Withhold payment for any goods or services, or any 33 portion thereof, from any State-Only Family Planning 34 program or Family Planning Access Care and Treatment 35 Waiver program provider. The department shall notify 36 the provider within five days of any withholding of payment under this section. The notice shall do all of the 38 following:
- 39 (A) State that payments are being withheld 40 accordance with this paragraph and that the withholding

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is for a temporary period and will not continue after it is determined that the evidence of fraud or willful misrepresentation is insufficient when or legal proceedings relating to the alleged fraud or willful 5 misrepresentation are completed.

- under (B) Cite the circumstances which the withholding of the payments will be terminated.
- (C) Specify, when appropriate, the type or types of claimed payments being withheld.
- (D) Inform the provider of the right to submit written evidence that is evidence that would be admissible under the administrative adjudication provisions of Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 14 of Title 2 of the Government Code, for consideration by 15 the department.
- (3) Notwithstanding Section 100171 of the Health and 17 Safety Code, a provider may appeal a withholding of 18 payment under this section pursuant to Section 14043.65. 19 Payments withheld under this section shall not be 20 returned to the provider during the pendency of any appeal and may be offset to satisfy audit or appeal 22 findings.
 - (m) As used in this section:

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- (1) "Abuse" means either of the following:
- (A) Practices that are inconsistent with sound fiscal or 26 business practices and result in unnecessary cost to the medicaid program, the Medicare program, the Medi-Cal program, including the Family Planning Access Care and Treatment Waiver program, identified in subdivision 30 (aa) of Section 14132, another state's medicaid program, 31 or the State-Only Family Planning program, or other health care programs operated, or financed in whole or in part, by the federal government or any state or local agency in this state or any other state.
- (B) Practices that are inconsistent with sound medical 36 practices and result in reimbursement, by any of the programs referred to in subparagraph (A) or other health 38 care programs operated, or financed in whole or in part, by the federal government or any state or local agency in this state or any other state, for services that are

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unnecessary or for substandard items or services that fail to meet professionally recognized standards for health 3 care.

- (2) "Fraud" means an intentional deception 5 misrepresentation made by a person with the knowledge that the deception could result in some unauthorized benefit to himself or herself or some other person. It includes any act that constitutes fraud under applicable federal or state law.
- (3) "Provider" means individual. any partnership. group, association, corporation, institution, or entity, and 12 the officers, directors, owners, managing employees, or of any partnership, group, association, 14 corporation, institution, or entity, that provides services, goods, supplies, or merchandise, directly or indirectly, to 16 a beneficiary and that has been enrolled in the program.
 - (4) "Convicted" means any of the following:
- (A) A judgment of conviction has been entered 19 against an individual or entity by a federal, state, or local 20 court, regardless of whether there is a post-trial motion or an appeal pending or the judgment of conviction or other record relating to the criminal conduct has expunged or otherwise removed.
- (B) A federal, state, or local court has made a finding 25 of guilt against an individual or entity.
 - (C) A federal, state, or local court has accepted a plea of guilty or nolo contendere by an individual or entity.
- (D) An individual or entity has entered 29 participation in a first offender, deferred adjudication, or 30 other program or arrangement where judgment of conviction has been withheld.
- (5) "Professionally recognized standards of health 33 care" means statewide or national standards of care, 34 whether in writing or not, that professional peers of the 35 individual or entity whose provision of care is an issue, 36 recognize as applying to those peers practicing or providing care within a state. When the United States 38 Department of Health and Human Services has declared a treatment modality not to be safe and effective, practitioners that employ that treatment modality shall

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not to meet professionally recognized be deemed standards of health care. This definition shall not be construed to mean that all other treatments meet professionally recognized standards of care.

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- (6) "Unnecessary or substandard items or services" means those that are either of the following:
- (A) Substantially in excess of the provider's usual charges or costs for the items or services.
- (B) Furnished, or caused to be furnished, to patients, 10 whether or not covered by Medicare, medicaid, or any of the state health care programs to which the definitions of applicant and provider apply, and which are substantially in excess of the patient's needs, or of a quality that fails to 14 meet professionally recognized standards of health care. department's determination that The the items 16 services furnished were excessive or of unacceptable quality shall be made on the basis of information. 18 including sanction reports, from the following sources:
- (i) The professional review organization for the area 20 served by the individual or entity.
 - (ii) State or local licensing or certification authorities.
- (iii) Fiscal agents or contractors, or private insurance 23 companies.
 - (iv) State or local professional societies.
- (v) Any other sources deemed appropriate by the 26 department.
- (7) "Enrolled or enrollment in the program" means 28 authorized under any and all processes department or its agents or contractors to receive, 30 directly or indirectly, reimbursement for the provision of services, goods, supplies, or merchandise to a program beneficiary.
- 33 (n) In lieu of, or in addition to, the imposition of any 34 other sanctions available, including the imposition of a civil penalty under Sections 14123.2 or 14171.6, the 36 program may impose on providers any or all of the penalties pursuant to Section 14123.25, in accordance 38 with the provisions of that section. In addition, program providers shall be subject to the penalties contained in Section 14107.

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- (o) (1) Notwithstanding any other provision of law, every primary supplier of pharmaceuticals, medical equipment, or supplies shall maintain accounting records to demonstrate the manufacture, assembly, purchase, or acquisition and subsequent sale, of any pharmaceuticals, medical equipment, or supplies, to providers. Accounting records shall include, but not be limited to, inventory records, general ledgers, financial statements, purchase and sales journals, and invoices, prescription records, bills 10 of lading, and delivery records.
- (2) For purposes of this subdivision, the term "primary 12 supplier" means any manufacturer, principal labeler, assembler, wholesaler, or retailer.
- (3) Accounting records maintained pursuant 15 paragraph (1) shall be subject to audit or examination by 16 the department or its agents. The audit or examination may include, but is not limited to, verification of what was 18 claimed by the provider. These accounting records shall be maintained for three years from the date of sale or the 20 date of service.
- (p) Each provider of health care services rendered to 22 any program beneficiary shall keep and maintain records 23 of each service rendered, the beneficiary to whom 24 rendered, the date, and such additional information as by regulation require. the department may Records required to be kept and maintained pursuant to this subdivision shall be retained by the provider for a period of three years from the date the service was rendered.
- (q) A program provider applicant 30 provider shall furnish information or copies of records documentation requested by the Failure to comply with the department's request shall be grounds for denial of the application or automatic 34 disenrollment of the provider.
- 35 (r) A program provider may assign signature 36 authority for transmission of claims to a billing agent subject to Sections 14040, 14040.1, and 14040.5. 37
- 38 (s) Moneys payable or rights existing under this division shall be subject to any claim, lien, or offset of the State of California, and any claim of the United States of

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America made pursuant to federal statute, but shall not otherwise be subject to enforcement of a money judgment or other legal process, and no transfer or assignment, at law or in equity, of any right of a provider of health care to any payment shall be enforceable against the state, a fiscal intermediary, or carrier.

SEC. 38. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.